
Report to Special Meeting of Clackmannanshire Council

Date of Meeting: 23 February 2017

Subject: General Services Capital Budget 2017/18 – 2021/22

Report by: Executive Director

1.0 Purpose

1.1 The purpose of this report is to present the Council's Capital Budget for the 5 year period 2017/18 – 2021/22.

2.0 Recommendation

2.1 It is recommended that the Council approves the General Services Capital Budget for 2017-2022 including proposed amendments and new priorities as set out in Section 6.0.

3.0 Background

3.1 The revised General Services Capital Programme for the period 2017/18 – 2021/22 is set out in detail in Appendix 1 and consists of over 70 projects covering the Councils Asset Management Strategies. The recommended programme totals some £57.3m consisting of around £32m of income (typically Government grant) and a balance of around £25m to be funded through borrowing.

3.2 The bulk of the programme relates to corporate investment across three distinct geographical areas. Within this portfolio the largest investment of some £25.4m is in the School Estate and School ICT. The other major corporate investment relates to regeneration where some £8.6m is allocated between Kilncraigs (BPRA) and various community regeneration schemes.

3.3 The balance of some £23.3m is allocated across the property, roads, lands, fleet and IT Asset Management Strategies where projects typically relate to the whole of Clackmannanshire. Within these portfolios the single largest investment involves some £12.8m in roads, footpaths and associated infrastructure.

4.0 Borrowing and Investment Strategy

4.1 The current General Services Capital Programme has been developed within a financial strategy of minimising new borrowing. This strategy is underpinned

by the Council's Treasury Management Strategy Statement (June 2012). The Council's Strategy continues to be to reduce the level of debt. The ratio of the cost of borrowing relative to our income stream as at 31 March 16 was 8.12% compared to the Scottish Average of 7.76%. In 2016/17, the council repaid £6.2m maturing PWLB loan. This was replaced by a £4m PWLB loan resulting in a net reduction of £2.2m in long term external borrowing. Total long term external debt forecast to be repaid by 31 March 2017 is £7.5m. No further additional long term borrowing is expected to be undertaken during the year.

- 4.2 The Prudential Indicators report, also on this Special Council meeting agenda, sets out the effect of this strategy in more detail. In terms of the General Services Capital Programme it is proposed that the new borrowing requirement is restricted to under £29.6m for the duration of the programme. The level of borrowing in the proposed programme is £25m leaving a balance of £4.6m below the programme borrowing limit. This is in line with the sum budgeted for the annual repayment of debt thus ensuring that there is no requirement to incur further external debt over the life of the programme. This strategy will ensure that capital financing costs do not increase over the programme period with the consequential impact on the Councils General Services Revenue budget.

5.0 General Services Capital Grant 2017/18

- 5.1 The general capital grant allocated to Clackmannanshire Council in 2017/18 is £5.887m, this includes an additional £255K from the share of the £160m announced by the Scottish Government in February 2017. There is also a further capital allocation from the £30m being provided to support the first phase of infrastructure investment for the expansion of early learning and childcare to meet the 1140 hours commitment. This has not yet been allocated to Councils and is therefore not included in this report.
- 5.2 Restricting new borrowing in line with the strategy set out in paragraph 4.1 results in a recommended gross programme limit for each year. Table 1 below sets out the current programme against the gross programme limits. As stated, the programme is managed within the limits set to ensure that the council is not cumulatively increasing the level of external debt.

Table 1 : General Services Capital Funding 2017/18 – 2021/22

	2017/18	2018/19	2019/20	2020/21	2021/22	Total
Grant Income	7,777	5,843	7,943	5,391	5,391	32,345
Gross Programme Limit	13,386	11,939	13,788	11,303	11,533	61,949
Current Revised Approved Budgets	12,959	13,513	14,657	7,339	6,237	54,705
C/F from 2016/17 Approved Programme	2,610					2,610
Balance Below/(Above) Gross Programme Limit	(2,183)	(1,574)	(869)	3,964	5,296	4,634

- 5.3 Table 1 also indicates that over the period to 2021/22, there is a total of £61.9m available for capital investment. The Council's proposed programme (including carry forward from 2016/17) for the period 2017/18 – 2021/22 account for £57.3m of this sum. Consequently, some £4.6m is available for investment in projects (including new priorities), particularly in 2021/22 and/or to deliver a cumulative revenue saving in loans/charges over the 5 year period.
- 5.4 The programme is increased in years 1 to 3 taking investment above the gross programme limit, this is in order to complete projects carried forward from 2016/17 and significant investments including Tullibody South and Kilncraigs (BPRA). Years 4 to 5 are currently below programme limit consequently bringing the overall programme to £4.6m below its limit.
- 5.5 The following section identifies further investment amounting to some £1.875m arising from some of the proposed amendments to the existing programme and also proposed new priorities.

6.0 Summary of Main Amendments

- 6.1 The Capital Programme for the period 2017/18 – 2021/22 detailed at Appendix 1 consists mainly of the projects during the period 2017/18 – 2020/21 approved by Council at its Special Meeting on 23 February 2016. Since then there have been a number of adjustments which have been approved by Council which, together with required carry forwards on certain projects, are shown in the revised programme. Likewise, the new programme includes some further amendments, the inclusion of the 2021/22 provisional allocation and the addition of several new projects (as identified by the Administration as priorities), which are summarised as follows.

6.2 *Proposed Amendments :*

	Project	Reference	Full Budgeted Amount	Comment
1.	Kelliebank (2017/19)	A55	£600k	Additional allowance (£300k) to facilitate relocation of Roads Service operation from Forthbank.
2.	Tillicoultry Regeneration (2018/20)	A27	£550k	Project put back 1 year to accommodate prioritisation of Clackmannan Regeneration project which Council agreed to bring forward.

3.	Alva Regeneration (2019/21)	A34	£650k	Project put back 1 year to accommodate prioritisation of Clackmannan Regeneration project.
4.	Roads Asset Strategy (Carriageways/Footpaths) (2017/22)	C4 & C5	£12.75m	Additional allocation (£91k p.a.) to maintain current investment levels while reducing annual impact of construction inflation.
5.	School Estate	Various	£23.444m	Programme re-profiled over new 5 year period and previous general “2 year old” and “3-12” School Development sums now allocated against specific school projects. Overall investment for 2017/18 – 2020/21 has not changed.
6.	Hillfoots Glens Upgrading - Alva	A35	£103k	Existing allocation (£16k) brought forward from 2019/20 to 2017/18 to enable essential bridge works.
7.	Childcare Residential Unit (2020/22)	B3	£989k	Rephased pending review of business case by new Service Management.
8.	Social Services Management System (2017/19)	F3	£500k	Additional (£440k) funding allocated for new integrated system.
9.	Flood Risk Management Plan	C2	£430k	Additional (£80k) funding allocated to accurately reflect Government grant towards 6 year plan. (2016/22)

6.3 **Proposed New Priorities :**

	Project	Reference	Amount	Comment
1.	Dollar Regeneration (2021/22)	A40	£350k	Similar initiative to that being pursued in other settlements.
2.	Fishcross Puffin Crossing (2017/18)	A13	£40k	Revised pedestrian crossing.

3.	Sauchie Hall Enhancement (2017/20)	A64	£300k	Refurbishment, including bringing unused floorspace back in to productive use.
4.	Menstrie Regeneration (2021/22)	A64	£10k	Advance allocation to support community engagement in future regeneration plan.

7.0 Summary

7.1 The General Services capital budget totals some £57.3m. Of this, £32m will be funded through grants with the remainder funded through borrowing. The level of borrowing required by the programme is set in line with the councils strategy to ensure that external borrowing is not increased over the longer term.

7.2 Details of the projects within the programme are set out in Appendix 1.

8.0 Sustainability Implications

8.1 The Council's capital budget will be invested in such a manner as to achieve sustainable outcomes.

9.0 Resource Implications

9.1 Financial Details

9.2 The full financial implications of the recommendations are set out in the report. Yes

9.3 Finance have been consulted and have agreed the financial implications as set out in the report. Yes

9.4 Staffing

9.5 There are no direct staffing implications arising from consideration of the 5 year Capital Plan.

10.0 Exempt Reports

10.1 Is this report exempt? Yes (please detail the reasons for exemption below) No

11.0 Declarations

The recommendation contained within this report supports or implements our Corporate Priorities and Council Policies.

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(1) **Our Priorities**

- The area has a positive image and attracts people and businesses
- Our communities are more cohesive and inclusive
- People are better skilled, trained and ready for learning and employment
- Our communities are safer
- Vulnerable people and families are supported
- Substance misuse and its effects are reduced
- Health is improving and health inequalities are reducing
- The environment is protected and enhanced for all
- The Council is effective, efficient and recognised for excellence

(2) **Council Policies** (Please detail)

Financial Regulations
Scheme of Delegation

12.0 Equalities Impact

- 12.1 Have you undertaken the required equalities impact assessment to ensure that no groups are adversely affected by the recommendations?
Yes No

13.0 Legality

- 13.1 It has been confirmed that in adopting the recommendation contained in this report, the Council is acting within its legal powers. Yes

14.0 Appendices

- 14.1 Appendix 1 – Capital Programme 2017/18 to 2021/22.

15.0 Background Papers


- 15.1 - Financial Strategy June 2012
- Prudential Indicators 2017/18
- General Services and HRA Revenue and Capital Budget 2016/17

Author(s)

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Garry Dallas	Executive Director	2531
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Approved by

NAME	DESIGNATION	SIGNATURE
Garry Dallas	Executive Director	
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No.	Project	Description of Project	Settlement	Asset	17/18			18/19			19/20			20/21			Proposed Budget 20/21 £'000	Proposed Budget 21/22 £'000	Total Budget £'000	
					17/18 £'000	16/17 c/fwd £'000	Amendments	Proposed 17/18 Budget £'000	18/19 £'000	Amendments	Proposed 18/19 Budget £'000	19/20 £'000	Amendments	Proposed 19/20 Budget £'000	20/21 £'000	Amendments				
(A) Alloa Area																				
A1	Schools ICT Replacement	Schools IT split between three PPP schools - Rolling programme	Alloa Academy	I.T.	47			47	46		46	47		47	46		46	47	233	
A2	ABC Nursery		Alloa	Property				0			0			148	(46)	102	24	126		
A3	Park Primary / Nursery School	Additional classroom & Essential upgrade works	Alloa	Property	284	98	(151)	231		19	19		21	21		243	243	130	644	
A4	CCTV Equipment	Spend to save. This is for homeless properties - Approx saving of £80K per annum	Alloa	Property	75			75			0			0			0		75	
A5	St Mungo's Primary School	Additional classroom & essential upgrade works	Alloa	Property				1		70	70	260	(70)	190	78	21	99	113	473	
A6	Park, Play Area & Open Space Improvements	Play area improvements in accordance with open space strategy.	Alloa	Land				0			0			50			50		50	
A7	3-12 School Development	Essential upgrade works	Alloa	Property	153	22	(175)	0	70	(70)	0	150	(150)	0	158	(158)	0		0	
A8	School Interactive Display Replacement	Replacement programme	Alloa Academy	I.T.				0			0	133		133	134		134		267	
A9	Heritage Improvements	No longer required	Alloa	Land/Property	11		(11)	0			0			0			0		0	
A10	Sunnyside Cemetery Extension	Increased capacity	Alloa/Sauchie	Land				0			0			150			150		150	
A11	Kilncraigs BPRA	Final payment	Alloa	Property				0			0	4,900		4,900			0		4,900	
A46	Alloa Secondary School Support Unit	Essential upgrade works. Future redevelopment to reflect Support Service needs	Alloa	Property				11		6	6		3	3		74	74	592	686	
A48	Sunnyside Primary School	Essential upgrade works	Alloa	Property				0			0		113	113		39	39	85	237	
A55	Kelliebank	Proposed upgrade of buildings & redevelopment to incorporate move from Forthbank, in line with Saving.	Alloa	Property				300		300	300			0			0		600	
TOTAL Alloa Area					570	120	(25)	665	116	325	441	5,490	-	83	5,407	764	173	937	991	8,441
Tullibody/ Sauchie/ Clackmannan																				
A12	Schools ICT Replacement	Schools IT split between three PPP schools - Rolling programme	Lornhill Academy	I.T.	46			46	47		47	46		46	47		47	47	233	
A13	Sauchie Hall		Sauchie	Property				50		200	200		50	50			0		300	
A14	Deerpark Primary School Refurbishment	Redevelopment of existing building	Sauchie	Property	118		(84)	34	220	(98)	122		211	211		264	264	9	640	
A15	Craigbank Primary School Refurbishment	Redevelopment of existing building	Sauchie	Property	728		(100)	628	282	198	480		302	302		11	11		1,421	
A16	Safer Routes to School		Sauchie / Lornhill	Property				0			0			155			155		155	
A17	St Serfs Primary / Nursery School	Additional classroom & essential upgrade works	Tullibody	Property	76	172	(215)	33	30	(30)	0	16		16		18	18	0	67	
A18	School Estate - Tullibody South Campus	New build shared campus.	Tullibody	Property	2,575		770	3,345	5,600	1,680	7,280	2,950	875	3,825		900	900		15,350	
A19	Tullibody Regeneration		Tullibody	Land/Property/Roads	100			100			0			0			0		100	
A20	Network Infrastructure Improvement	Fibre in support of the new school.	Tullibody	I.T.	200			200			0			0			0		200	
A21	School Interactive Display Replacement	Replacement programme	Lornhill Academy	I.T.				0			0	134		134	133		133		267	
A22	3-12 School Development	Essential upgrade works	Tullibody / Sauchie	Property	93		(93)	0	276	(276)	0	227	(227)	0	184	(184)	0		0	
A23	Park, Play Area & Open Space Improvements	Play area improvements in accordance with open space strategy.	Tullibody / Clackmannan	Land	50			50			0			0			0		50	
A24	Street Lighting Improvements	Street Lighting Lantern LED Accelerated Replacement Programme agreed by Council in Oct 16	Tullibody/ Clackmannan	Roads	225		225	450			0	225	(225)	0			0		450	
A25	Clackmannan Primary School Refurbishment	Redevelopment of existing building	Clackmannan	Property	751	423	253	1,427			0			0			0		1,427	
A26	Clackmannan Regeneration (Council)		Clackmannan	Land/Property/Roads	70		380	450	280	(280)	0	100	(100)	0			0		450	
A57	Clackmannan Regeneration (Grant Funded)		Clackmannan	Corporate			1,590	1,590			0			0			0		1,590	
A59	Fishcross Puffin Crossing	Installation of controlled pedestrian crossing at Primary School	Fishcross	Roads			40	40			0			0			0		40	
A60	Community Enterprise Hub		Clackmannan	Property			93	93			0			0			0		93	
A61	Banchory Primary School	Essential upgrades work	Tullibody	Property			68	68		41	41		21	21			0	49	179	
A62	Fishcross Primary School	Essential upgrades work	Fishcross	Property			17	17		8	8			0			0	60	85	
A63	Sauchie Nursery School	Essential upgrades work	Sauchie	Property				0		17	17		102	102			0	0	119	

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					17/18 £'000	16/17 c/fwd £'000	Amendments	Proposed 17/18 Budget £'000	18/19 £'000	Amendments	Proposed 18/19 Budget £'000	19/20 £'000	Amendments	Proposed 19/20 Budget £'000	20/21 £'000	Amendments			
TOTAL Tullibody/ Sauchie/ Clackmannan Area					5,032	595	2,994	8,621	6,735	1,460	8,195	3,698	1,009	4,707	519	1,009	1,528	165	23,216
Hillfoots Area (Alva/Tillicoultry/Dollar)																			
A27	Tillicoultry Regeneration	Extension to Tillicoultry allotments to meet demands in accordance with the provisions of the Community Empowerment Act	Tillicoultry	Land/Property/Roads	480	70	(550)	0		450	450		100	100		0		550	
A29	Allotment Extension		Tillicoultry	Land		10		10			0			0		0		10	
A31	Street Lighting Improvements	Street Lighting Lantern LED Accelerated Replacement Programme agreed by Council in Oct 16	Tillicoultry / Alva	Roads	650		225	875	225	-225	0			0		0		875	
A32	Schools ICT Replacement	Schools IT split between three PPP schools - Rolling programme	Alva Academy	I.T.	47			47	47		47	47		47	47	47	46	234	
A33	Alva Primary school	Refurbishment of the school	Alva	Property	193		234	427		256	256		4	4		0	15	702	
A34	Alva Regeneration		Alva	Land/Property/Roads	70		(70)	0	480	(480)	0	100	450	550	100	100		650	
A35	Hillfoot Glens - Upgrading		Alva	Land			16	16			0	73	(16)	57	30	30		103	
A36	School Interactive Display Replacement		Alva	I.T.				0			0	133		133	133			266	
A37	Park, Play Area & Open Space Improvements	strategy, Kirkstyle & Quarrel Dean Dollar, Moss Rd, Tillicoultry & Menstrie Public Park	Hillfoots	Land				0	50		50	50		50		0		100	
A38	Menstrie Primary School	Additional classroom & essential upgrade works	Menstrie	Property	8		137	145	1	4	5	136	(104)	32	62	27	89	128	399
A39	New Cemetery		Dollar	Land		200		200			0			0		0		200	
A40	Dollar Regeneration		Dollar	Land/Property/Roads		100		100			0			0	10	10	240	350	
A41	3-12 School Development	Essential upgrades	Hillfoots	Property	141		(141)	0	9	(9)	0	315	(315)	0	411	(411)	0	0	
A64	Menstrie Regeneration		Menstrie	Land/Property/Roads				0			0			0		0	10	10	
A65	Coalsnaughton Primary School	Essential upgrades	Coalsnaughton	Property			26	26		11	11		78	78		0		115	
A47	Strathdevon Primary School	Essential upgrades	Dollar	Property			6	6		90	90			0		0	184	280	
A49	Tillicoultry Primary School	Essential upgrades	Tillicoultry	Property				0		12	12		1	1		135	135	166	314
TOTAL Hillfoots Area (Alva/Tillicoultry/Dollar)					1,589	380	(117)	1,852	812	109	921	854	198	1,052	693	149	544	789	5,158
All Clackmannanshire Areas - not seperated into a Area																			
A42	Schools ICT Replacement - All primaries	Replacement programme	All Clackmannanshire	I.T.	100			100	100		100	100		100	100	100	100	500	
A43	Community Empowerment Fund	Participatory budgeting initiatives, and feasibility studies to support Asset Transfer proposals.	All Clackmannanshire	Corporate	125			125	150		150	200		200	200	200	200	875	
A44	2yr Old School Development		All Clackmannanshire	Property		441	(441)	-			-			-		-		0	
A67	City Deal	Estimated City Deal Council Contribution	All Clackmannanshire	Corporate			500	500			-			-		-		500	
TOTAL All Clackmannanshire Areas - not seperated into a Area					225	441	59	725	250	-	250	300	-	300	300	-	300	300	1,875
Total (A)	Total Corporate Asset Management Strategy				7,416	1,536	2,911	11,863	7,913	1,894	9,807	10,342	1,124	11,466	2,276	1,033	3,309	2,245	38,691
(B)	Property Asset Management Strategy :																		
B1	Statutory Compliance DDA Schools	Works as required following individual OT assessments.	All Clackmannanshire	Property	20		(4)	16	20	(4)	16	20	(4)	16	20	(4)	16	16	80
B2	Compliance - Asbestos Removal (Schools)	Asbestos removal programme.	All Clackmannanshire	Property	20			20	20		20	20		20	20		20	100	
B3	Childcare Residential Unit	Under review by the service moved back in programme to allow for review to be completed.	tbc	Property		989	(989)	-			-			-		489	489	989	
Total (B)	Total Property Asset Management Strategy :				40	989	(993)	36	40	4	36	40	4	36	40	485	525	536	1,169
(C)	Roads Asset Management Strategy :																		
C2	- Flood Prevention	Adherence to requirements & duties of local Flood Risk Management Plans for Forth & Forth Estuary	All Clackmannanshire	Roads	100		(14)	86	50	36	86	50	36	86	50	36	86	430	
C3	- Cycle Routes		All Clackmannanshire	Roads	80			80	-		-	-		-	-		-	80	
C4	- Carriageways	Planned resurfacing works in accordance with RAMP	All Clackmannanshire	Roads	1,350	82	100	1,450	1,350	100	1,450	1,350	100	1,450	1,350	100	1,450	7,250	
C5	- Footways	Planned resurfacing works in accordance with RAMP	All Clackmannanshire	Roads	100		100	200	100	100	200	100	100	200	100	100	200	1,000	

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					17/18 £'000	16/17 c/fwd £'000	Amendments	Proposed 17/18 Budget £'000	18/19 £'000	Amendments	Proposed 18/19 Budget £'000	19/20 £'000	Amendments	Proposed 19/20 Budget £'000	20/21 £'000	Amendments		Proposed 20/21 Budget £'000	Proposed Budget 21/22 £'000
C6	- Surface Treatment	Preventative maintenance works as per RAMP	All Clackmannanshire	Roads	100			100	100		100	100		100	100		100	100	500
C7	- Bridge Improvements	Bridge Improvements as identified through Inspection Regime	All Clackmannanshire	Roads	50			50	50		50	50		50	50		50	50	250
C8	- Road Safety	Improvement schemes as identified through safety audits	All Clackmannanshire	Roads	100			100	100		100	100		100	100		100	100	500
C9	- Lighting Replacement	Replacement of street lighting assets where service life expired	All Clackmannanshire	Roads	250			250	250		250	250		250	250		250	250	1,250
C10	Road & Footpath Improvements	Planned maintenance in accordance with RAMP	All Clackmannanshire	Roads	155			155	154		154	154		154	154		154	154	771
C12	Cycle Route		Alva/Fishcross/Alloa	Roads				0			0			0	350		350	300	650
Total (C)	Total Roads Asset Management Strategy :				2,285	0	186	2,471	2,154	236	2,390	2,154	236	2,390	2,904	(164)	2,740	2,690	12,681
(D)	Lands Asset Management Strategy :																		
D1	SWF/Wheeled Bins		Various	Lands	30			30	30		30	30		30	30		30	30	150
Total (D)	Total Lands Asset Management Strategy :				30	0	0	30	30	-	30	30	-	30	30	-	30	30	150
(E)	Fleet Asset Management Strategy :																		
E1	Vehicle Replacement	Replacement programme	N/A	Fleet	634			634	500		500	500		500	500		500	500	2,634
Total (E)	Total Fleet Asset Management Strategy :				634	0	0	634	500	-	500	500	-	500	500	-	500	500	2,634
(F)	IT Asset Management Strategy :																		
F1	IT Infrastructure	Rolling replacement programme to maintain Council's computers, networks, servers and storage equipment	tbc	I.T.	160			160	160		160	160		160	160		160	160	800
F2	Telecare		tbc	I.T.	75			75	75		75	75		75	75		75	75	375
F3	Social Services Integrated System		N/A	I.T.	60		40	100		400	400		-				-	-	500
F4	Digital Transformation	Technology investment to enable services to be delivered digitally	N/A	I.T.		85	0	85			-			-			-	-	85
F6	Managed Wi-fi	3 year improvement programme to install and upgrade secure high speed wifi to all schools and council buildings	N/A	I.T.	115			115	115		115			-			-	-	230
Total (F)	Total IT Asset Management Strategy :				410	85	40	535	350	400	750	235	-	235	235	-	235	235	1,990
TOTAL CAPITAL PROGRAMME EXPENDITURE					10,815	2,610	2,144	15,569	10,987	2,526	13,513	13,301	1,356	14,657	5,985	1,354	7,339	6,236	57,315

(G) Income																			
G1	Government Grant				(5,311)		(276)	(5,817)	(5,314)	(102)	(5,766)	(5,814)	(102)	(5,766)	(5,314)		(5,314)	(5,314)	(27,977)
G2	Specific Government Grant - CWSS				(77)			(70)	(77)	(7)	(77)	(77)	(7)	(77)	(77)		(77)	(77)	(378)
G3	Clackmannan Regeneration						(1,590)	(1,590)			0			0			0		(1,590)
G4	Dollar Development						(300)	(300)			0			0			0		(300)
G6	Tullibody South Campus SFT Funding							0			0		(2,100)	(2,100)			0		(2,100)
TOTAL CAPITAL PROGRAMME INCOME					(5,611)	0	(2,166)	(7,777)	(5,734)	(109)	(5,843)	(5,734)	(2,209)	(7,943)	(5,391)	0	(5,391)	(5,391)	(32,345)
NET CAPITAL PROGRAMME					5,204	2,610	(22)	7,792	5,253	2,417	7,670	7,567	(853)	6,714	594	1,354	1,948	845	24,970

